The IRA and the Methane Emissions Reduction Program

Jon Goldstein

Senior Director, Regulatory and Legislative Affairs Environmental Defense Fund





Environmental Defense Fund

EDF is one of the world's leading environmental organizations focused on addressing climate change using science, economics, partnerships, and advocacy to find lasting solutions.

Methane is a key priority—Engaged on EPA/BLM rules, MERP, GHGRP updates and state advocacy including Louisiana venting and flaring



Methane Emissions Reduction Program

Timeline

- August 2022 IRA becomes law, including Methane Emissions Reduction Program
- November 2022 EPA seeks public input on implementation
- April 2023 Target proposed implementing regulation & public comment period
- August 2023 Target final implementing regulation
- **2024** Methane waste charge begins

Methane Emissions Reduction Program

Key Components

- Appropriations \$1.55 billion for grants and other activities to reduce methane
- Scope Oil and gas production, gathering, processing, transmission, storage, LNG
- Waste Emissions Charge \$900-1500 charge assessed on excessive emissions
- Methane Reporting EPA to update oil and gas emissions reporting protocols

Appropriations

\$1.55 billion available through "grants, rebates, contracts, loans, and other activities of EPA" for

- Methane and air pollution monitoring
- Technologies to reduce methane
- Improving methane reporting and estimates
- Mitigating oil and gas health impacts in frontline communities
- Plugging wells on non-federal land
- \$700 million earmarked for same uses at "marginal conventional wells"

States, companies, agencies, local governments, communities, NGOs, and academic institutions are eligible recipients

Scope

Waste emissions charge applies to facilities in various segments:

- Onshore and offshore oil and gas production
- Onshore gas processing and transmission compression
- Onshore oil and gas gathering and boosting
- Onshore gas transmission pipeline
- Underground gas storage
- Liquefied natural gas storage and import/export equipment

Small emitters not covered—only applies to facilities with annual emissions exceeding 25,000 tons of CO2e



Waste Emissions Charge

Assessed on each ton of methane emissions exceeding intensity thresholds from covered facilities

 Companies with excessive emissions can pay the charge or reduce emissions to avoid the charge:

\$900/ton in 2024

\$1200/ton in 2025

\$1500/ton in 2026 and beyond

Funding and assistance available to help companies report and reduce emissions



Waste Emissions Charge

Emissions below intensity thresholds not subject to charge

- Intensity thresholds vary by segment and align with industry-set targets:
 - 0.20% for production
 - 0.05% for non-production
 - 0.11% for transmission
- Owners and operators can "net" emissions across segments
- Exemptions for: regulatory compliance; permitting delay; plugged wells

Congress designed waste emissions charge to complement and reinforce EPA regulations

Methane Reporting

EPA directed to update methane reporting requirements under the Greenhouse Gas Reporting Program (GHGRP)

- Field studies regularly uncover emissions orders of magnitude higher than reported
- Waste charge is assessed on emissions reported to EPA under the GHGRP
- Revised protocols must ensure reporting is empirically-based and accurately reflects total emissions from the oil and gas sector

To ensure the charge is effective, Congress directed EPA to fix the well-documented problem of underreporting



Next Steps

Implementing Regulation

- EPA developing regulations to implement the waste charge and update methane reporting protocols
- Public comment period anticipated Spring 2023

Waste Charge Begins

 EPA assesses charge on excessive emissions reported in calendar year 2024 and after