New Directions in Energy Policy

AAPCA 2017 Spring Meeting

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General Trends

- The convergence of environmental law and public utility law, also known as "who is your regulator?"
- Decarbonization of the generation fleet continues – driven by tax policy

TRENDS IN VERTICALLY INTEGRATED MARKETS

- Utility ownership of renewable resources
- Legislative resource planning and trend toward more flexible generation mixes
- Carbon pricing (regulatory and externality values)



TRENDS IN ORGANIZED ELECTRICITY MARKETS

IN THE

United States District Court for the Southern District of Mew York

COALITION FOR COMPETITIVE ELECTRICITY; DYNEGY, INC., EASTERN GENERATION, LLC; ELECTRIC POWER SUPPLY ASSOCIATION; NRG ENERGY INC.; ROSETON GENERATING LLC; and SELKIRK COGEN PARTNERS, L.P.,

Plaintiffs.

V.

AUDREY ZIBEMAN, in her official capacity as Chair of the New York Public Service Commission; and PATRICIA L. ACAMPORA, GREGG C. SAYRE, and DIANE X. BURMAN, in their official capacities as Commissioners of the New York Public Service Commission, Defendance BRIEF

FirstEnergy could sell up to 13 plants as it joins AEP in Ohio reregulation fight

Illinois payments to Exelon spur complaint at FERC

NYPSC Rejects Challenge to Clean Energy Standard, Nuke Subsidy

December 26, 201

California Merchant Gas Generator, Lamenting Market Forces, Files for Bankruptcy Gov. Bruce Rauner Signs Future Energy Jobs Bill at Quad Cities Ceremony

Bill to open energy markets to Millstone a priority for Formica, other lawmakers

Lawsuit Seeks to Halt New York Subsidies for Upstate Nuclear Plants

Crisis In the Markets

States Cannot (Will Not) Abide Baseload Failure in Markets

- Prescriptive Replacement (e.g., MA, CA)
- Maintenance Fee (e.g., NY, IL)
- Vertical Re-Integration



New York Clean Energy Standard

- Clean Energy Standard (CES) requires load serving entities to purchase of Zero Emission Credits (ZECs) under 12 year contracts.
- Nuclear plants "create" ZECs and hence receive payments from LSEs – in essence, ZECs are a capacity payment to three otherwise uneconomic nuclear plants: Fitzpatrick, Ginna and Nine Mile plants.
- ZEC payments to these plants are estimated to be approximately \$965M for first two years, and then set according to social cost of carbon.



And many, many more ...

- Illinois passage of Future Energy Jobs Bill with ZEC component
- Pennsylvania 70 member Nuclear Energy Caucus assembled in legislature
- Connecticut SB 106 would designate Millstone nuclear plant as a renewable resource
- New Jersey the next ZEC state?
- Ohio the first ZEN state/next ZEC state?

The Next Frontier

 Do ZECs survive federal court and FERC challenges?

• Is gas next?

What will FERC do?

FERC Options

Double Down on Markets

 Preempt state around market actions and work with market design or allow baseload exit to continue

Kick the can down the road

 Tweak capacity auctions to try and preserve baseload through more true price formation

Allow State Actions to Continue on Federalism Rationale

- Markets will continue to disintegrate and states will continue to seek creative ways to sustain capacity
- Reintegration becomes realistic (watch OH)